

Policy Brief.....June 16, 2004

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H.R. 4567 — Homeland Security Appropriations Act for FY 2005

BY THE NUMBERS:

in Millions of Dollars

	FY '03	FY'04	FY '05 Bush Request	FY'05 Committee	Cmte v. Request	Cmte v. FY04
Appropriations	22,568	29,242	31,104	32,000	+896	+2,758
<i>War Supplemental</i>	3,911	0				
<i>Grants to Airlines</i>	2,396	0				
<i>Emergency Approps</i>		523	0	0	0	-523
TOTAL	28,875	29,765	31,104	32,000	+896	+2,235
<i>Advance Approps</i>	0	4,703	2,528	2,528	0	-2,175

Excluding Advanced Appropriations, the Committee Bill is:

- \$2.235 billion (7.5%) above last year (*including* emergency appropriations)
- \$2.758 billion (9.4%) above last year (*excluding* emergency appropriations)
- \$896 million (2.9%) above the President's request.

EARMARKS:

- The Committee Report earmarks funding for the following bridge projects "to improve the safety of marine navigation under the bridge":
 - \$6 million for the Fourteen Mile Bridge in Mobile, AL (in addition to \$3.5 million earmarked in FY04);
 - \$4 million for the Canadian Pacific Railroad Bridge in LaCrosse, WI (in addition to \$1.5 million earmarked in FY04);
 - \$2 million for the Chelsea Street Bridge in Chelsea, MA (in addition to \$2 million earmarked in FY04);
 - \$4.4 million for the Florida Avenue railroad/highway combination bridge in New Orleans, LA (in addition to \$8.5 million earmarked in FY04);

- The Committee includes \$79 million for the HH-65 re-engining project (see <http://www.gao.gov/new.items/d04595.pdf>)

NEW PROGRAMS:

- \$50 million for a new technology transfer program
- \$11 million for a new Biosurveillance initiative to improve the federal government's "capability to rapidly identify and characterize a potential bioterrorist attack."

ITEMS OF NOTE:

Nebraska Avenue Complex (Homeland Security D.C. headquarters): The Committee includes \$65 million for construction and related activities of the Nebraska Avenue Complex, which is at the President's request and \$45 million more than FY04.

DHS Appropriations Liaison Office: The Committee includes funds for four full-time employees to staff the Homeland Security Department's new Appropriations Liaison Office.

Working Capital Fund: The Committee includes \$90.4 million for a Working Capital Fund "for selected services, activities, and programs that benefit more than one Departmental organization" and "to consolidate funding for government-wide mandated initiatives."

State and Local Programs: \$3.4 billion (a total of \$156.3 million over FY04), of which \$1.25 billion is for formula based grants, \$500 million is for law enforcement terrorism prevention grants, and \$1 billion is for Urban Area Security Initiative (\$229 million above FY04 level).

"Foreign Incorporated Entities": Rep. DeLauro (D-CT) offered an amendment that was adopted in full committee that amends a provision of The Homeland Security Act (6 U.S.C. 395) that currently prohibits contracts with "corporate expatriates." The DeLauro amendment expands the provision to prohibit subsidiaries of these companies from qualifying for grants.

"The Secretary may not enter into any contract with a foreign incorporated entity which is treated as an inverted domestic corporation under subsection (b) of this section, **or any subsidiary of such an entity**" *[bolded section added by DeLauro amendment]*

The amendment also expands the prohibition to include DHS task and delivery orders "if the contractor for such contract is treated as an inverted domestic corporation." It has been reported that the amendment targets one company in particular that currently contracts with DHS to run a large portion the US-VISIT program.

Unclaimed Airport Checkpoint Money: The Committee includes a new provision authorizing TSA to retain unclaimed money recovered at any airport security checkpoint and to use it to provide civil aviation security service.

Homeland Security Institute: The Committee modifies the Homeland Security Act to extend the authorization of the Homeland Security Institute from 3 years after the effective date, to five years after its establishment.

The bill also includes:

- \$4.27 billion for Aviation Security (\$546.5 million above FY04).
 - \$1.4 billion for Baggage Screening (\$90.8 million above FY04)
 - \$10 million for intercity bus security
 - \$111 million for rail security
 - \$75 million for air cargo (R&D for screening and to expand pilot program)
 - \$2.53 billion for biodefense countermeasures (\$1.64 Billion above FY04)
 - \$211 million (a \$27 million increase from FY04) for Department-wide Technology Investments.
 - \$340 million (\$11.9 million above FY04) for the U.S. Visitor and Immigrant Status Indicator Technology system (US VISIT), including \$86 million for program management and operations.
 - \$4.6 billion (\$375 million above FY04) for Customs and Border Protection.
 - an additional \$50 million above request for detection and inspection technologies
 - \$257.5 million (\$48.6 million above FY04) for the Office of Air and Marine Operations.
 - \$10 million for detention and removal operations for the estimated 465,000 people who have received orders of removal from the U.S. but whose departure is “not confirmed.”
 - \$170 million for the purchase of explosive detection devices (\$20 million above FY04).
 - \$164.9 million for the maintenance and utilities (\$90.1 million above FY04).
 - \$65 million for transportation worker identification program (\$20.3 million above FY04).
 - \$174 million for research and development (\$19.1 million above FY04)
 - \$264.5 million for the National Security Cutter (\$56.5 million above FY04)
 - \$1.09 Billion for retired pay for Coast Guard and Coast Guard Reserve (\$65.5 million above FY04)
 - \$1.18 Billion for Secret Service Salaries and Expenses (\$48.6 million above FY04)
 - \$20 million for Citizen Corps (\$19.8 million less than FY04)
 - \$183.4 million for the Federal Law Enforcement Center (\$28.9 million above FY04)
 - \$1.1 billion for science and technology research, development, and acquisition, and operations (\$194.9 million over FY04)
 - \$70 million for University Programs/Fellowship Programs (\$40 million above the President’s request)
 - \$10 million for the Safety Act Program to establish a new Program Implementation Office (Presidential Request was \$0)
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